# PF16 – ANNEX 2 STATEMENT OF INVESTMENT PRINCIPLES

### 1 Introduction

Oxfordshire County Council has drawn up this Statement of Investment Principles to comply with the requirements of the Local Government Pension Scheme (Management and Investment of Funds) Regulations 2009. The Authority has consulted its actuary and independent financial adviser in preparing this statement.

Investment policy falls into two parts: strategic management and day-to-day management. The strategic management of the assets is the responsibility of the Authority and is driven by its investment objectives set out below. Day-to-day management of the assets is delegated to investment managers as described in the management of the assets section below.

### 2 Overall Responsibility

The County Council is the designated statutory bodv responsible for administering the Oxfordshire Pension Fund on behalf of the constituent Scheduled and Admitted Bodies. The Council is responsible for setting investment policy, appointing suitable persons to implement that policy and regular reviews carrving out and monitoring of investments.

The review and monitoring of performance and fund investment administration is delegated to the County Council's Pension Fund Committee. The Assistant Chief Executive & Chief Finance Officer has delegated powers for investing the Oxfordshire Pension Fund in accordance with the policies determined by the Pension Fund Committee. The Committee is comprised of seven County Councillors plus two District Council beneficiaries' representatives. А representative attends Committee meetings as a non-voting member.

The Committee meets quarterly and is advised by the Assistant Chief Executive

& Chief Finance Officer and the Fund's Independent Financial Adviser. The Committee members are not trustees, although they have similar responsibilities.

### 3 Investment Objectives and Strategy

### **Investment Objectives**

The investment objectives are:

- 1. to achieve a 100% funding level;
- 2. to ensure there are sufficient liquid resources available to meet the Fund's current liabilities and investment commitments;
- 3. for the overall Fund to outperform the benchmark, set out in the next section, by 1.3% per annum over a rolling threeyear period.

In looking to deliver these objectives the Committee will take into account the fact that the Fund is immature with the cash received from employer and employee contributions exceeding the cash required to pay benefits and the costs of administering the Fund. This enables the Committee to take a long term view.

### Risk

There are several risks to which any pension fund is exposed. The overriding risk is a deterioration of the funding level of the Fund. This could be caused by the differential movement of markets within the global economy or investment managers performing poorly and not achieving their target rate of return, or even their benchmark return.

To mitigate such risks, the following strategy has been adopted:

- retaining a proportion of investments in bonds to reflect potential changes in liabilities;
- investing a proportion of the fund passively to limit the impact of

poor performance by investment managers;

- diversification of investments, including investing in alternative assets with a low degree of correlation;
- use of a number of different investment managers to spread the risk of poor performance.
- diversification of investment styles, e.g. growth and value

Investment managers are required to implement appropriate risk management measures and to operate in such a way that the possibility of undershooting the performance target is kept within acceptable limits. The managers report on portfolio risk each quarter.

### Strategic asset allocation

In September 2009 the Pension Fund Committee agreed a customised benchmark for the strategic allocation of assets. This was most recently endorsed in March 2011 and is set out in the table below:

| Asset Class                | Target asset<br>allocation | Range   |
|----------------------------|----------------------------|---------|
|                            | %                          | %       |
| UK Equities                |                            |         |
| - passively managed        | 10                         |         |
| - actively managed         | 21                         |         |
| Total UK Equities          | 31                         | 29 - 33 |
| Overseas Equities          |                            |         |
| - passively managed        | 8                          |         |
| - actively managed         | 24                         |         |
| Total Overseas Equities    | 32                         | 30 - 34 |
| Total Equities             | 63                         | 59 - 67 |
| UK Gilts                   | 3                          |         |
| Index Linked Gilts         | 5                          |         |
| Overseas Bonds             | 2                          |         |
| Corporate Bonds            | 6                          |         |
| Total Bonds & Index Linked | 16                         | 14 - 18 |
| Property                   | 8                          | 5 - 9   |
| Private Equity             | 10                         | 6 - 11  |
| Hedge Funds                | 3                          | 2 - 4   |
| Cash                       | 0                          | 0 - 5   |
| Total Other Assets         | 21                         |         |
| Total All Assets           | 100                        |         |

### 4 Management of the Assets

Following a fundamental review of the management of the Funds assets in 2003, the Committee decided to switch from investment managers with a balanced mandate to a

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specialist management structure. As part of this review the Committee, advised by the Independent Financial Adviser, took over responsibility for strategic asset allocation. Once every three years, following the actuarial valuation, there is a fundamental review of how the assets are managed. The last such review was undertaken in March 2011.

The assets are currently managed as set out in the following table.

| Asset Class   | Investment<br>Manager   | Benchmark  | Annual<br>Target |
|---|---|--|------------------|
| UK Equities   | Baillie Gifford   | FTSE Actuaries All-<br>Share   | +1.25%           |
|   | Legal & General   | FTSE 100   | Passive          |
| Overseas Equities   | UBS Global Asset<br>Management  | Various FTSE geographical indices  | +1.0%            |
| Global Equities   | Wellington  | FTSE All World   | + 2.0%           |
|   | Legal & General   | FTSE All World   | Passive          |
| Bonds & Index Linked<br>- UK Gilts<br>- Index Linked<br>- Corporate bonds<br>- Overseas bonds | Legal & General   | FTSE A All Gilts Stocks<br>FTSE A Over 5 year<br>IBoxx Sterling Non-Gilts<br>JPMorgan Global Govt (ex<br>UK) traded bond | + 0.6%           |
| Property  | UBS Global Asset<br>Management  | IPD UK All Balanced Funds<br>Index weighted average  | +1.0%            |
| Private Equity<br>- Quoted Inv. Trusts<br>- Limited Partnerships                              | Assistant Chief<br>Executive & Chief<br>Finance Officer<br>Adams Street<br>Partners Group | FTSE smaller companies<br>(including investment<br>trusts)   | + 1.0%           |
| Hedge Funds   | UBS Wealth<br>Management  | 3 month Libor  | + 3.0%           |
| Cash  | Internal  | 3 month Libor  | -                |

<sup>#</sup> Target performance is based on rolling 3-year periods

Legal & General have been given control ranges for each of the four sub categories of bonds & index linked. UBS Global Asset Management have been given control ranges for overseas equities relating to investment in their Global Pooled Fund and emerging

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markets. These ranges have been drawn up to ensure the Fund's investments remain well diversified.

### **Restrictions on Investment**

The investment managers are prohibited from holding investments not defined as 'investments' in the LGPS (Management and Investment of Funds) Regulations 2009. Use of derivatives and currency hedging is permitted within pre-agreed limits. Underwriting is permitted, provided that the underlying stock is suitable on investment grounds and complies with existing investment criteria.

The regulations limit the powers of the Council to invest. The key restrictions are:

- not more than 10% (15%) of the Fund may be invested in unlisted securities of companies;
- not more than 10% of the Fund may be held in any single holding;
- not more than 10% of the Fund may be held as a deposit in any single bank, institution or person;
- not more than 2% (5%) of the Fund may be contributed to a single partnership
- not more than 5% (15%) of the Fund may be contributed to partnerships in total.
- not more than 10% of the Fund may be deposited or loaned to local authorities
- not more than 25% (35%) of the Fund may be invested in open ended investment companies where the collective investment schemes constituted by the companies are managed by one body.
- Not more than 25% (35%) in any single insurance contract.

Where figures are quoted in brackets, the Council could increase its limit as long as certain conditions are met. The Council has determined to increase its limits as follows:

- to increase the limit on the proportion of the Fund that may be invested in unit linked contracts of insurance
- the limit on this investment has been increased to 35%
- this increase has been agreed allow the Council to to effectivelv manage the transition between the Fund Managers for the global equity element of its portfolio. During the transition, the Funds will be held by a single manager in a passive fund. As the money is in a passive fund there is no additional risk with associated manager decision, as the manager is required to follow the market.
- The increase has been agreed for a period not exceeding 2 years.
- The increase was reviewed after 1 year, and it was agreed to maintain the increase in the limit for the full two years until 5 May 2013, to enable the completion of the transition to the new global equity manager.
- The decision to increase the limit has been made in accordance with the Regulations.

### Realisation of Investments

Investment managers are required to maintain portfolios which consist of assets that are readily realisable. Any investment within an in-house or pooled fund which is not readily tradable requires specific approval. It is recognised that investment in Limited Partnership private equity funds are long term investments and as such are not readily realisable.

### Monitoring and review

The individual manager's performance, current activity and transactions are monitored quarterly by the Pension Fund Committee. Investment management performance of the Fund is reviewed annually upon receipt of the annual report prepared by WM Performance Services.

### 5 Social, Environmental & Ethically Responsible Investment

The Council's principal concern is to invest in the **best financial interests** of the Fund's employing bodies and beneficiaries. lts Investment Managers are given performance objectives accordingly. However, the Council requires its Investment Managers to monitor and assess the social, environmental and ethical considerations, which may impact on the reputation of а particular company when selecting and retaining investments, and to engage with companies on these issues where appropriate. The Council believes that the operation of such a policy will ensure the sustainability of a company's earnings and hence its merits as an investment; it will also assess the company's sensitivity to its various stakeholders.

The Investment Managers report at guarterly intervals on the selection, retention and realisation of investments on the Council's behalf. These Report/Review Meetings provide an opportunity for the Council to influence the Investment Manager's choice of investments but the Council is careful to preserve the Investment Manager's autonomy in pursuit of their given performance. The Council will use meetings to identify

Investment Managers' adherence to the policy and to ask Investment Managers to report regularly on any engagement undertaken.

## 6 Exercise of Rights attached to Investments

The Council takes an interest in the way the companies in which it has made investments manage their affairs. It will always exercise its voting rights to promote and support good corporate governance and socially responsible corporate behaviour.

In practice its Investment Managers are delegated authority to exercise voting rights in respect of the Council's holdings. They have been instructed to vote in accordance with the guidance set by RiskMetric Group. However, in exceptional circumstances managers may vote differently from the RiskMetric Group guidance, if in their judgement this would be in the best interests of the fund. Where managers take a contrary view to the RiskMetric Group they must obtain permission from officers to vote differently and officers must report this to the Pension Fund Committee.

Investment Managers are required to report guarterly on action taken. The through Council, its Investment Managers, may act with other pension funds to influence corporate behaviour and, apart from the exercise of voting rights in concert with others, may make direct representation to the boards of companies through its Investment Managers in concert with others, on issues of social responsibility.

### 7 Custody & Stock Lending

Custodian services are provided by Mellon. In accordance with BNY normal practice, the Scheme's share certificates are registered in the name of the custodian's own nominee company with designation for the Scheme. Officers receive and review internal control reports produced by the custodian. The custodian regularly reconciles their records with the investment manager records. providing a regular report to officers which they in turn review.

The custodian holds the majority of the Fund's assets. Exceptions include some pooled funds, held by the relevant Investment Manager's custodian, hedge fund assets and a working cash balance, which is held by the County Council and invested in the wholesale money market.

The Council allows the custodian to lend stock and share the proceeds with the Council. This is done to generate income for the Fund and to minimise the cost of custody. To minimise risk of loss the counterparty is required to provide suitable collateral to the custodian.

### 8 Compliance

The Council will monitor compliance with this statement annually. In particular it will obtain written confirmation from the Investment Managers that they exercised their powers of investment with a view to effect giving to the principles contained in the Statement so far as is reasonably practicable. The Council undertakes to advise the Investment Managers promptly and in writing of any material change to the Statement.

The Pension Fund Committee has assessed itself against the updated Principles of Pension Fund Investment in June 2010 and is broadly compliant. This statement also complies with the guidance given by the Secretary of State.

### 9 Review of this Statement

The Council will review this Statement in response to any material changes to any aspect of the Fund, its liabilities, finances and its attitude to risk, which has a bearing on its stated investment objectives. A formal review of the strategic asset allocation will be undertaken annually. In addition the Council will undertake a strategic review of this Statement every three years to coincide with the actuarial valuation.