CABINET MEMBER FOR POLICE & POLICY CO-ORDINATION – 17 APRIL 2012

BIG SOCIETY ACTIVE COMMUNITIES GRANT – ALLOCATION OF FUNDING IN FINAL WAVE

Report by Assistant Chief Executive and Chief Finance Officer

Introduction

- The purpose of this report is to enable the Portfolio Holder for Police and Policy Co-ordination to make decisions on which proposals to fund in the final 'wave' of the Big Society Active Communities Grants.
- 2. In July 2011 Oxfordshire County Council launched the Big Society Active Communities Grants. These relate to county council priorities for Healthy and Thriving Communities as outlined in its corporate plan, including Big Society and Closer to Communities.
- 3. One-off grants are available in 2011/12 to Oxfordshire not-for profit community or neighbourhood groups to support them in:
 - Engaging all sections of their community to identify local needs and develop inclusive action plans to address those needs
 - Bringing together towns which act as local service centres with their hinterland to agree shared priorities and action plans
 - Undertaking wider community consultation and involvement to help prepare for potential local Big Society projects, such as a multi-purpose community facility.
- 4. Groups are eligible for a grant if their application demonstrates that their proposal will fulfil the following key criteria:
 - Bring together local resources and build greater capacity within the community itself – e.g. bringing in local activists, voluntary groups and businesses
 - Work in partnership with relevant service providers including the county council – e.g. inviting elected members to be involved in the work and liaising with professionals
 - Help strengthen relationships within and between communities e.g. encouraging different sections of a community to work together, or neighbouring communities to work out shared priorities.

- 5. For-profit organisations, individuals or anyone outside Oxfordshire are not eligible to apply. Grants are not available for delivering projects rather than supporting a process. Preference will be given to applications that:
 - Target areas identified as priorities in the council's <u>Closer to Communities</u> strategy (Abingdon, Banbury, Bicester, Carterton, Didcot, Oxford especially regeneration areas)
 - Will generate local engagement, consultation and action in relation to a wide range of services or issues, rather than focus on a single issue or small area within a larger community.

Final Wave Applications to the Big Society Active Communities Grants

6. We have received seven applications for this final round which closed on 29 February 2012:

Organisation Name	Proposal Name	Amount bid for
Little Milton Parish Council	Little Milton Community Plan	£1,500.00
Banbury Town Council on behalf of Brighter Futures Steering Group	Connecting Communities	£2,000.00
Jericho Community Association	Community Action in Jericho	£4,000.00
West Oxford Matters	West Oxford Community Guardians Scheme	£5,000.00
Cutteslowe Community Association	Community Action in Cutteslowe	£3,970.00
The Leys Neighbourhood Partnership	The Leys Neighbourhood Partnership Community Engagement Plan	£4,250.00
Marcham Community Group and Marcham Parish Council	Marcham Community Led Plan	£2,500.00

- 7. An Assessment Form has been completed for each application. Forms include project details, assessment against the main grant criteria, views from officers and organisations involved in advising on the application (where applicable), and comments from the Locality Review Groups of local county councillors. Assessment forms for all applications are set out in Annex 1.
- 8. The assessment forms have been used to categorise bids as follows:
 - Proposals that meet the grant criteria (see also sections 3, 4 above)
 - Proposals that do not meet the grant criteria

Financial, Legal and Staff Implications

- 9. Previous awards total £8,395 against the fund of £40,000 for this year, leaving £31,605 available to be allocated. The total value of the seven applications received in this final wave is £23,220. All seven proposals received meet the criteria.
- 10. A grant funding agreement will be put in place for all successful projects, setting out all financial and legal requirements and monitoring arrangements.
- 11. There are no staff implications in these proposals.

Equality and Inclusion Implications

12. An equality impact assessment has been carried out on the Big Society Active Communities Grants. Potential impacts on equality groups have been considered (a copy of the assessment is available on the council's website).

Risk Implications

- 13. There is a risk to the county council that proposals will not be able to be delivered in the way envisaged in the application. This would have an impact on the quality of the work in the communities concerned and may lead to intended outcomes only being partially achieved or not at all. In a worst case scenario, the work could worsen relations within or across communities.
- 14. To mitigate this, the application form for the grants requires a sound proposal based on advice from expert organisations and groups delivering the proposal to remain in contact with the council and expert organisations as appropriate. It is proposed that funding will only be paid to successful applicants with a robust proposal in place and for larger grants payments will be staged, with agreed milestones having been met.

RECOMMENDATION

- 15. The Cabinet Member for Police, Policy & Coordination is RECOMMENDED to:
 - a) approve those applications which meet the grant criteria (see Annex)
 - b) ensure a grant funding agreement that meets legal requirements is in place for all successful proposals

Sue Scane

Assistant Chief Executive and Chief Finance Officer

Background papers: Grant application documents

Contact Officer: Kathrin Luddecke, Policy & Performance Officer: Tel: (01865)

323965 March 2012

Annex 1 - Table of Contents

1. Bids that meet the assessment criteria*

Little Milton Community Plan	<i>p.5</i>
Connecting Communities (Banbury)	p.7
Community Action in Jericho	<i>p.</i> 9
West Oxford Community Guardians Scheme	p.11
Community Action in Cutteslowe	p.13
The Leys Neighbourhood Partnership Community Engagement Plan	p.15
Marcham Community Led Plan	p.17

2. Bids that do not meet the assessment criteria*

None.

^{*} Based on the 'Eligibility Checklist' included as part of the 'Application Form' on the website.

1. Bids that meet the assessment criteria

Little Milton Parish Council

Section 1 – Proposal Overview

Name of Proposal	Little Milton Community Plan
Name of Group	Little Milton Parish Council
Grant Applied For	£1,500.00
Proposal Locality	Thame - Wheatley - Chalgrove - Watlington
Outline of Proposal and Intended Outcomes	The group wish to engage all sections of the Parish of Little Milton (200 households/ 500 residents) in drawing up plans for the future, to ensure that they have involved as many people as possible. They will consult closely with the county and district councils in areas for which they have responsibility (e.g. transport, education, planning, recycling) and integrate with the district council's Local Development Framework.
Supporting Councillor(s)	David Turner

Section 2 – Grant Criteria Assessment

Proposal eligibility:

Eligible: it seeks to engage the community in identifying local needs and developing an inclusive action plan to address them.

Proposal readiness:

Ready as project outline, including timeline, has been set out and funding from Parish Council committed.

Proposal preference:

Not receiving preference as not in a county council priority area.

Group eligibility:

Little Milton Parish Council is eligible as local councils can apply.

Group readiness:

Parish Council ready and committed; separate project steering group is to be formed in March 2012, working with the Parish Council.

<u>Section 3 – Expert Officer and Organisations View</u>

Outcomes sought and match to grant aims:

Proposal matches grant aims: it seeks to develop and deliver on a community-led plan, with partners where necessary.

Reach of proposal, local links and understanding of area:

Proposal seeks to ensure wider consultation and to mobilise local resources in an active community that has made great strides in the last few years developing facilities within the village.

South Oxfordshire District Council supports this bid.

<u>Delivery plan, monitoring and milestones:</u>

Delivery plan to be developed in more detail by the steering group, based on advice from Oxfordshire Rural Community Council and drawing on lessons from other local communities.

Costs and resources:

Parish Council has agreed to sponsor the project (including a financial contribution) and to monitor it jointly with the steering group.

Section 4 – Locality Review Group Assessment

The local county councillor supports the bid noting that Little Milton is an outstanding Parish Council. They are an approved "Quality Council," the first in the county, and have made major strides in providing amenities in recent years including a new village hall, a Multi Use Games Area, and a community shop including a post office. Little Milton have found resources within their community to fund and part fund many projects, and are a good example of the "Big Society" at work in a community.

Connecting Communities (Part of Brighter Futures)

Section 1 – Proposal Overview

Name of Proposal	Connecting Communities
Name of Group	Banbury Town Council on behalf of Brighter Futures Steering Group
Grant Applied For	£2,000.00
Proposal Locality	Banbury
Outline of Proposal and Intended Outcomes	Banbury Town Council, alongside its partners in Brighter Futures, wishes to encourage greater community involvement in improving the town's most deprived wards (Grimsbury, Neithrop and Ruscote). Aim is to organise further Connecting Communities events in these three very diverse wards. Previous events were each attended by 100-200 people. Plan to offer additional activities to make them even more inclusive and open for local residents (high number of ethnic minority groups and economic migrants).
Supporting Councillor(s)	Ann Bonner, Keith Strangwood

Section 2 – Grant Criteria Assessment

Proposal eligibility:

This is eligible for a grant as:

- It enables community engagement/involvement in identifying local issues
- It aims to ensure issues identified are then addressed by residents working with service providers where necessary.

Proposal readiness:

Ready: proposed events are building on the success of previous similar activity and link to existing partnership work.

Proposal preference:

To receive preference as:

- Banbury is a county council priority area, and the three wards targeted are more deprived than other parts of the area
- The proposal covers community engagement/consultation on a wide range of issues and training/capacity building for volunteers.

Group eligibility:

Banbury Town Council is eligible as local councils can apply.

Group readiness:

Group are ready to start the work.

Section 3 – Expert Officer and Organisations View

Outcomes sought and match to grant aims:

Proposal matches grant aims in that it seeks to:

- Build community capacity in deprived areas, supported by services/agencies where required
- Involve and bring together different minority groups in the target communities.

Reach of proposal, local links and understanding of area:

Partnership group show in-depth understanding of communities and awareness of high proportion of minority groups, who will be specifically targeted. Proposal sets ambitious targets for event attendance (including from minority groups) and clear plans how to engage local young people (involving the Early Intervention Hub).

Delivery plan, monitoring and milestones:

Track record of group suggests ability to deliver and proposal includes clear milestones and ambitious targets. Previous pilot events resulted in action to address local priorities, including self-help by residents themselves.

Costs and resources:

Partnership project offers excellent value for money and is to be match-funded by Cherwell District Council and receiving in-kind support from a range of organisations. Contributions from the local community will be sought.

Section 4 – Locality Review Group Assessment

Local members expressed their support for the Brighter Futures programme which is clearly breaking new ground in hard to reach areas and for this proposal. They thought that the proposed events will give local residents and communities an excellent opportunity to engage with local services and elected members. It will also help ensure that the voice of local people will be taken into account when planning future provision and allocation of services. Members believe that planned activities will help create and sustain positive relations between different communities living in these areas.

Community Action in Jericho

Section 1 – Proposal Overview

Name of Proposal	Community Action in Jericho
Name of Group	Jericho Community Association
Grant Applied For	£4,000.00
Proposal Locality	Oxford (not a regeneration area)
Outline of Proposal and Intended Outcomes	Proposal to support Community Led Planning in Jericho (1,400 households), one of the 50% most deprived areas of the city (Index of Multiple Deprivation 2010). Community Led Planning will seek to improve people's knowledge of local needs and gain a better understanding of that deprivation and so allow more tailored support to be put in place for the whole community.
Supporting Councillor(s)	Alan Armitage, Susanna Pressel

Section 2 - Grant Criteria Assessment

Proposal eligibility:

This is eligible for a grant as:

- It enables community engagement/involvement in identifying local issues
- It aims to ensure issues identified are then addressed by residents working with service providers where necessary.

Proposal readiness:

Ready as proposal is to explore and consolidate local priorities expressed at a public meeting held by the Association in November 2011, attended by over 100 members of the local community.

Proposal preference:

To receive preference as:

- Oxford is a county council priority area, although Jericho is not classified as a regeneration area
- The proposal covers community engagement/consultation on a wide range of issues and training/capacity building for volunteers.

Group eligibility:

Jericho Community Association is eligible as local community groups can apply.

Group readiness:

The association is ready to start the work; a steering group specifically for this project is to be formed in April 2012, working with the Community Association.

<u>Section 3 – Expert Officer and Organisations View</u>

Outcomes sought and match to grant aims:

Proposal matches grant aims in that it seeks to:

- Enable community engagement/involvement in identifying local issues
- Ensure issues identified are then addressed by residents working with service providers where necessary
- Bring together different groups within the community to aid cohesion.

Reach of proposal, local links and understanding of area:

Group are aware of deprivation, such as adults aged 60+ years in income deprived households and children living in poverty. They are working with relevant groups to encourage greater cohesion with large student population. Local volunteers will be encouraged to attend existing accredited local training programme.

The bid is supported by a wide range of local groups, including Jericho Living Heritage Trust, Jericho Wharf Trust, St Barnabas Church.

Delivery plan, monitoring and milestones:

Proposal is for engagement activity through events, focusing on a household questionnaire leading to action plan. Ambitious targets for response rates. Clear success measures and support in place.

Costs and resources:

Partnership project offers excellent value for money, with City Councillor ward budgets available to fund specific work/projects. City Council Locality Officer and other local groups offering support.

Section 4 – Locality Review Group Assessment

Local county councillors support this application, noting that Jericho is a physically constrained but heterogeneous community, with a surprisingly high level of deprivation. This was supported by other members at the locality review meeting.

While the Jericho Community Association and Community Centre provide essential organisation and facilities for many of the people in the area, large numbers are not catered for well enough, particularly young people. The community has pulled together successfully on many occasions. But it is not clear where effort should best be directed first. It is very sensible to seek to find out what the community would value most, and why, and to check the scale of need in such a diverse group of people.

West Oxford Community Guardians Scheme

Section 1 – Proposal Overview

Name of Proposal	West Oxford Community Guardians Scheme
Name of Group	West Oxford Matters
Grant Applied For	£5,000.00
Proposal Locality	Oxford (not a regeneration area)
Outline of Proposal and Intended Outcomes	The proposal is to establish a network of 10–12 residents acting as 'Community Guardians' for their own and neighbouring streets in West Oxford (from railway station bridge to Seacourt Stream, approx. 1,850 residents). Guardians will enable residents of smaller neighbourhoods to engage in community-led planning and the shaping of the development of their community.
Supporting Councillor(s)	Alan Armitage, Susanna Pressel

Section 2 - Grant Criteria Assessment

Proposal eligibility:

This is eligible for a grant as:

- It enables community engagement/involvement in identifying local issues, in particular residents not previously engaged
- It aims to build capacity within the local community itself and encourage the development of self-sustaining network of volunteers, also able to act as mentors to other communities.

Proposal readiness:

Ready: the initial stages of the work are clearly set out.

Proposal preference:

To receive preference as:

- Oxford is a county council priority area, although West Oxford is not classified as a regeneration area
- The proposal covers community engagement/consultation (although focusing strongly on planning issues) and training/capacity building for volunteers.

Group eligibility:

West Oxford Matters is eligible as local community groups can apply.

Group readiness:

Group is ready to start the work.

<u>Section 3 – Expert Officer and Organisations View</u>

Outcomes sought and match to grant aims:

Proposal matches grant aims, as Guardians' role will be to:

- Promote and facilitate participation and the engagement across the community
- Provide a 'route' into and out of their patch so that all residents are aware, at an early stage, of proposed developments planned for the area
- Link into West Oxford Matters in order to establish the overall impact of any proposed changes on the whole area.

Reach of proposal, local links and understanding of area:

Group refer to a significant population of older people and people at risk of social exclusion on the grounds of ethnic origin, disability or disadvantage. They are aware that sections of the community are not engaged; Guardians will extend the reach to the 'hard-to-reach' residents by contacting them directly.

City Council support the proposal including engagement on changes to the planning framework (Localism Act).

Delivery plan, monitoring and milestones:

The work of Guardians will be developed following their training, including linking to West Oxford Matters community engagement to date. The bid includes an evaluation of the first year of the scheme to test whether the model is replicable.

Costs and resources:

Bid includes resources to train, equip and mentor Guardians and a mini budget of £100 each to invest in their work with their communities. Proposal is to create a replicable model for use by other local communities, particularly in urban settings where boundaries are less clearly defined.

Section 4 – Locality Review Group Assessment

Members at the locality review meeting noted that this was an innovative project, enabling greater community involvement through the recruitment of the Guardians at a very local level. They felt that it was important for Guardians to link back to the wider West Oxford Matters group and potentially other community groups in the area.

Community Action in Cutteslowe

Section 1 – Proposal Overview

Name of Proposal	Community Action in Cutteslowe
Name of Group	Cutteslowe Community Association
Grant Applied For	£3,970.00
Proposal Locality	Oxford (not a regeneration area)
Outline of Proposal and Intended Outcomes	Bid to support Community Led Planning through intensive community engagement in part of Cutteslowe with the highest levels of deprivation and crime (600 households). To be supported by wider community engagement in the Community Association area (1,500 households). Aim is to better understand local people's priorities for improvement, encourage community involvement / cohesion and focus effort on projects with greatest impact.
Supporting Councillor(s)	Jean Fooks

Section 2 - Grant Criteria Assessment

Proposal eligibility:

This is eligible for a grant as:

- It enables community engagement/involvement in identifying local issues
- It aims to ensure issues identified are then addressed by residents working with service providers where necessary
- It builds bridges within different parts of the community.

Proposal readiness:

Ready: proposal is worked up in detail and range of supporting partners identified.

<u>Proposal preference</u>:

To receive preference as:

- Oxford is a county council priority area, although Cutteslowe is not classified as a regeneration area
- The proposal covers community engagement/consultation on a wide range of issues and training/capacity building for volunteers.

Group eligibility:

The Community Association is eligible as local community groups can apply.

Group readiness:

Group are ready to start the work; a separate project steering group will consist of local residents and partners.

<u>Section 3 – Expert Officer and Organisations View</u>

Outcomes sought and match to grant aims:

Proposal matches grant aims as it seeks to:

- Enable community engagement/involvement in identifying local issues
- Ensure issues identified are then addressed by residents working with service providers where necessary
- Bring together different groups within the community to aid cohesion.

Reach of proposal, local links and understanding of area:

Group is aware of significant pocket of deprivation in an otherwise affluent area of North Oxford; housing/benefits statistics show it to be comparable to areas in Oxford such as the Leys. Proposal is supported by a range of local groups.

A wide range of engagement methods proposed making use of existing resources where available. Household questionnaire to be distributed and collected by hand to improve participation. Local volunteers will be encouraged to attend existing accredited local training programme.

Delivery plan, monitoring and milestones:

Proposal includes a wide range of engagement activity, leading to an action plan. Clear success measures and support in place.

Costs and resources:

Partnership project offers excellent value for money, with City Councillor ward budgets available to fund specific work/projects. City Council Locality Officer and other local groups offering support.

Section 4 – Locality Review Group Assessment

The local county councillor supports the bid for more community support in Cutteslowe, based on a survey of the old council estate area to identify the needs and desires of the people living there. The area has suffered from lack of facilities and activities, particularly for young people, over many years and it would be good to get the community more involved in the provision of these. This was supported by other members at the locality review meeting.

The Leys Neighbourhood Partnership Community Engagement Plan

Section 1 – Proposal Overview

Name of Proposal	The Leys Neighbourhood Partnership Community Engagement Plan
Name of Group	The Leys Neighbourhood Partnership
Grant Applied For	£4,250.00
Proposal Locality	Oxford (regeneration area)
Outline of Proposal and Intended Outcomes	Bid to involve the community in one of Oxford's largest and most deprived estates (over 13,500 residents) in identifying and addressing local priorities. Proposal includes a 'PlaceCheck' project which will engage local people to describe 1) what they like, 2) what they dislike and 3) would could be done to improve their community in a variety of creative ways.
Supporting Councillor(s)	Val Smith

<u>Section 2 – Grant Criteria Assessment</u>

Proposal eligibility:

This is eligible for a grant as:

- It enables community engagement/involvement in identifying local issues
- It aims to ensure issues identified are then addressed by residents working with service providers where necessary.

Proposal readiness:

Ready: the proposal is fully worked with a 12 month community engagement draft plan agreed by the Partnership in January.

Proposal preference:

To receive preference as:

- Oxford is a county council priority area and the Leys are classified as a regeneration area
- The proposal covers community engagement/consultation on a wide range of issues and training/capacity building for volunteers.

Group eligibility:

Leys Neighbourhood Partnership is eligible as local community groups can apply.

Group readiness:

Group are ready to start the work.

<u>Section 3 – Expert Officer and Organisations View</u>

Outcomes sought and match to grant aims:

Proposal matches grant aims in that it seeks to:

- Enable community engagement/involvement to identify local issues
- Ensure issues identified are then addressed by residents working with service providers where necessary
- Encourage resident participation on The Leys Neighbourhood Partnership with the eventual aim to hold community elections for the partnership.

Reach of proposal, local links and understanding of area:

Group are aware that the Leys are among the 20% most deprived wards in the country. 43% of residents have no qualifications, unemployment is high and average wages are low. As part of the proposal, the County Council's Family Learning Team will develop a course to build capacity in aspects of literacy.

Proposal is to reach residents through local groups, using variety of suitable media to engage and communicate with all parts of the community. Aim is also to promote further community involvement and volunteering for local groups.

Delivery plan, monitoring and milestones:

A Community Engagement Working Group has been set up specifically to deliver the agreed 12 month plan, working closely with others such as the schools, County Council Family Learning Team, Blitz, Community Association and The Leys News. Overall work to be managed and monitored by The Leys Neighbourhood Partnership; clear targets and success measures set out.

Costs and resources:

Partnership project offers excellent value for money and Oxford City Council are providing staff/support. The Partnership has applied for national Community First Funding available to the most deprived wards in England.

Section 4 – Locality Review Group Assessment

The local county councillor is a member of the Partnership. The project's aim is to consider what residents need through working together and improving participation, with the talent and support of the estate. Many of the groups can pass on valuable skills, improving the life chances of the community. An impressive amount of support in kind is available from organisations such as Brookes University, Oxford and Cherwell Valley College, local schools and churches. Improving health on the estate is also an aim, working with the sports clubs and the providers of services for young people. This was supported by other members at the locality review meeting.

Marcham Community Led Plan

Section 1 – Proposal Overview

Name of Proposal	Marcham Community Led Plan (CLP)
Name of Group	Marcham Community Group and Marcham Parish Council
Grant Applied For	£2,500.00
Proposal Locality	Grove - Wantage
Outline of Proposal and Intended Outcomes	Marcham is a medium-sized village (about 1600 residents, over 600 households). The CLP has evolved from Marcham Community Group's activities about the provision of leisure facilities in the village. The process was launched last summer in order to develop action plans on issues identified by residents.
Supporting Councillor(s)	Iain Brown

Section 2 – Grant Criteria Assessment

Proposal eligibility:

This is eligible for a grant in that it seeks to:

• Engage the community in identifying local needs and developing an inclusive action plan to address them.

Proposal readiness:

Ready: project outline, including a timeline, has been set out and funding from the Parish Council committed.

Proposal preference:

Not receiving preference as not in a county council priority area.

Group eligibility:

Parish Council is eligible as local councils can apply.

Group readiness:

Group started the process following launch event last summer.

<u>Section 3 – Expert Officer and Organisations View</u>

Outcomes sought and match to grant aims:

Proposal matches grant aims in that it seeks to:

 Develop and deliver on a community-led plan, with partners where necessary.

Reach of proposal, local links and understanding of area:

The community has experience of undertaking a village questionnaire in 1990. The results show how much the village has changed in the intervening years.

The Group has held open meetings and consultation with village groups/societies which the proposal will build on. Planning to use proven community-led planning process, with advice from Oxfordshire Rural Community Council and involving district/county councils. Vale of White Horse District Council support this bid.

Delivery plan, monitoring and milestones:

Partly through community-led planning process; the proposal is to complete the community-led plan for community (1,600 residents). The Group need to ensure partner involvement where appropriate.

Costs and resources:

Financial contribution secured from Parish Council. Funding sought in particular for household questionnaire and plan publication. Suggest that group check graphic design costs which appear high.

Section 4 – Locality Review Group Assessment

The bid is supported by local county councillors, noting that Marcham will benefit from it in planning for their needs and facilities for the future. After many years of being encouraged the parish have finally started work on their community plan. They believe this is particularly important as Marcham has lost its village hall, is affected by the A415 and the dramatic increase in the size of the village in the next 5-10 years.